By:	Patrick Leeson, Corporate Director, Education, Learning and Skills
To:	Education Cabinet Committee, 19 March 2013
Subject	Decision No. 12/02018 - Proposed expansion of Pembury Primary School, Tunbridge Wells
Classification:	Unrestricted

Summary:	This report informs members of the results of the Public Consultation
Recommendations:	The Education Cabinet Committee is asked to consider and endorse or make recommendations to the Cabinet Member for Education, Learning and Skills on the decision to issue a public notice to expand Pembury Primary School.

1. Introduction

1.1 The Tunbridge Wells district section of the Kent Commissioning Plan 2012 - 2017 indicates a need to commission additional primary capacity in the Pembury planning area.

1.2 On 12 September 2012 the Education Cabinet Committee recommended to the Cabinet Member of Education, Learning & Skills that a consultation takes place on the proposal to expand Pembury Primary School.

1.3 This report sets out the results of the public consultation which took place between Monday 26 November 2012 and Monday 21 January 2013. A public meeting was held on 28 November 2012.

2. The Proposal

2.1 It is proposed to enlarge Pembury Primary School by 30 reception year places taking their PAN to 90 (3FE) for the September 2013 intake. Successive reception year intakes will offer 90 places each year and the school will eventually have a total capacity of 630 pupils.

3. Bold Steps and the Kent Commissioning Plan

3.1 This proposal will help to secure our ambition "to ensure every child will go to a good school where they make good progress and can have fair access to school places" as set out in 'Bold Steps for Kent'.

3.2 The Tunbridge Wells section of the Kent Commissioning Plan indicates a need to commission additional primary capacity in the Pembury planning area.

4. Outcomes of the Public Consultation

4.1 The majority of respondents were in favour of the proposal. The concerns raised at the public meeting are explored in paragraph 5.2 below.

4.2 A summary of the comments received during the consultation period are given at appendix 1.

4.3 A summary of the questions, comments and responses made during the meeting are given at appendix 2.

5. Views

5.1 Local Member

The Local Member is Mr James Tansley, who said:

The issue has generated widespread concern in the village. There is a very strong feeling, backed up by data from the local surgery, that most of the pupils who will be filling the third class will be coming from outside Pembury, and that the expansion of the Primary School has been proposed to try to solve a wider Tunbridge Wells problem.

There are other issues. There is a risk that an expansion of the school could lead to a deterioration in the quality of education. There is also a risk that the school will face disruption while the work required for the expansion takes place. And some residents remain concerned that, given KCC schools admission policy, Tunbridge Wells children who have a brother or sister at the school will be given priority over Pembury children, who would then have to find places in schools elsewhere.

Looking at wider issues, parking around the school is already a problem, with residents in the surrounding roads regularly complaining about congestion at drop-off and pick up times. With considerably more children coming to the school from outside Tunbridge Wells, many travelling by car, the situation can only get worse.

Has sufficient thought been given to other options, given that most of the children who are likely to fill the new classes will be coming from Tunbridge Wells? Is there no scope for expansion at other schools in Tunbridge Wells situated in areas far closer to where the majority of pupils are likely to come from than Pembury? I have been told that it will cost some £6m to provide the necessary facilities to allow Claremont School to expand from two classes to three compared to £1.8m at Pembury. Can this be right? Even if it is more expensive to build a school in Tunbridge Wells, could this not be justified by the other benefits of such a move?"

5.2 The following views were raised in the public consultation meeting:

(i) Concern over the potential for a dilution in the village school ethos at the school.

The AEO notes that there were several comments and returns (from residents and parents) that expressed concern that the 'village' aspect of the school would be diluted due to the widening of the area from which the school draws in pupils.

There is no doubt that some of the residents of Pembury village would wish for the school to only accept children who live in the village. However it would be contrary to the Schools Admission Code to develop an excusive ring fenced area for admissions to the school. To ensure schools serve the immediate local community, the proximity between the child's home and the school will normally be a determining factor, with those living closest receiving the highest priority. The local authority must consider all children for whom Pembury is the nearest school.

(ii) Concerns about the need for additional places that would require Pembury to expand.

There are concerns that Pembury Primary School is being expanded purely to ameliorate the capacity issues in central Tunbridge Wells. This is not the case.

Expansion of Pembury is being proposed because forecasts clearly indicate that next year and in subsequent years there will be at least 70 children for whom Pembury is

the nearest school. The local authority must strive to ensure that in addition to giving parents genuine choice, places should be made available at the nearest school wherever possible.

The demand for more places in Tunbridge Wells is being met by KCC proposals for the expansion of five schools in Tunbridge Wells.

The figures from the local GP surgery are undoubtedly provided in good faith, but are not subject to the data accuracy and compliance testing that is in use by the local authority. There is no way to establish whether every child in the village is registered at the same GP. In contrast, the baseline data in use by KCC have included official area-wide data from the Health Authority. The Official data can be matched to an area that is contiguous with the education planning area in use by Kent County Council.

The Pembury planning area covers an area beyond the confines of the village itself and covers all the children for whom Pembury is the nearest or most accessible primary school. There are single dwellings and hamlets outwith the village boundaries. Parents living in these places have the same right to express a preference for their children to an education at their nearest school.

(iii) Concern over the potential for a dilution in the standards at the school.

The head teacher, Mr Peter Wibroe delivered a clear message of support in which he made it clear that neither performance standards nor ethos were at risk. Mr Wibroe offered a very firm commitment to parents at the meeting that he believed that the enlargement was a positive move and would benefit the school and local community.

(iv) Concern over the potential for an increase in traffic or local parking issues.

Although Lower Green Road provides a good access, there are residential concerns about even a modest increase in traffic at drop off and pick up times.

Alternative solutions would need to be considered as part of any work at the site and Property Group has factored this in to their feasibility studies. One possible solution offered was to incorporate a turning area or drop off inside the school boundary. A new traffic survey will be sought in parallel to the planning process to clearly define any potential impact of additional traffic resulting from this proposal. Once full information is available, the School Travel Plan will be updated.

5.3 Area Education Officer

Notwithstanding the considerable local opposition to this proposal, and having considered other commissioning options, the AEO remains of the belief that this enlargement is not only necessary, but the only sustainable solution to increased demand in the immediate area.

5.4 Governing Body

The Governing Body of Pembury Primary School are supportive of the proposal.

5.5 Headteacher

The head teacher of the school has been fully consulted and is supportive.

5.6 Parents

Of the parents that responded, there is a significant majority opposed to the proposal.

5.7 Pupils

The pupils of the school have been offered the opportunity to contribute to the consultation.

5.8 Other respondents

Other respondents include a large number of local residents who oppose the enlargement, including a petition of 313 signatures.

5.9 KCC Property Group

The feasibility study undertaken by Aecom identified that the project would require redevelopment of the infant block by the demolition of the existing building and its reprovision as a two storey building. An enlargement of the hall and other facilities would be required.

It was felt that the sale of the Old Victorian School Building could be used as a capital receipt to part fund this new facility but for the project to succeed substantial basic need funding would be required.

A nursery occupies part of the Old Victorian School House. The tenancy terminates on the 31/3/14 and there is no break clause.

There have been discussions with the school about moving a double demountable classroom on site to cater for the additional classes in September 2013 and September 2014. This would be a temporary measure for two years to enable an acceptable solution for the permanent expansion to be delivered.

6. Equality Impact Assessment

6.1 An Equality Impact Assessment has been completed as part of the consultation. No comments were received and no changes needed to be made to the Equality Impact Assessment following the consultation period.

7. Financial Implications

7.1 Capital funding is required to complete this expansion. The funding available comes from an annual Government allocation, topped up, where eligible, with Developer contributions. The estimated cost for 2013-14 on this expansion is £300k. The estimated cost of permanent expansion is £3.25m. This has been included within the 2013-14 capital programme although we still await confirmation from the DfE of our 'basic need' capital allocations for 2013/15

8. Recommendations

8.1 The Education Cabinet Committee is asked to consider and endorse or make recommendations to the Cabinet Member for Education, Learning and Skills on the decision to:

(i) Issue a public notice to expand Pembury Primary School

On completion of the statutory public notice period should no responses have been received i hereby agree to:

- i) ALLOCATE the capital funds to enable the expansion of Pembury Primary School to proceed.
- ii) AUTHORISE the Director of Property and Infrastructure Support in consultation with the Director of Law and Governance to enter into any necessary contracts/ agreements on behalf of the County Council
- (iii) AUTHORISE the Director of Property and Infrastructure Support to be the nominated Authority Representative within the relevant agreements and to enter into variations as envisaged under the contracts.

Should responses be received during the statutory notice period a further decision will be taken in order to agree parts (ii) (iii) and (iv) above"

Education Cabinet Committee report – 12 September 2012 – Primary Commissioning – Tunbridge Wells District

http://kent590w3:9070/documents/g4880/Public%20reports%20pack%2012th-Sep-2012%2010.00%20Education%20Cabinet%20Committee.pdf?T=10

Pembury Primary School consultation document

http://consultations.kent.gov.uk/consult.ti/Fleetdown/consultationHome

Bold Steps for Kent and Policy Framework

http://www.kent.gov.uk/your_council/priorities, policies_and_plans/priorities_and_plans/prior

Kent Commissioning Plan for Education Provision 2012-2017

https://shareweb.kent.gov.uk/Documents/education-and-learning/plans-andconsultations/strategic-

plans/Commissioning%20Plan%20for%20Education%20Provision%20Kent%202012-17%20FINAL%20(Sept-2012).pdf

Education Cabinet Committee report – 12 September 2012 – Primary Commissioning

http://kent590w3:9070/documents/g4880/Public%20reports%20pack%2012th-Sep-2012%2010.00%20Education%20Cabinet%20Committee.pdf?T=10

Lead Officer Contact details

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Proposal to expand Pembury School, Tunbridge Wells

Summary of Written Responses

Printed Consultation Documents distributed:	400
Consultation responses received:	483

A summary of the responses received showed that:

	In Favour	Undecided	Opposed
Governors	1		
Staff			
Parents	6		49
Pupils			
Other		2	425*
Totals	7	2	474

(* including a petition of 313 opposing the expansion)

Comments in favour of the proposal:

- If places are needed for school children in nearby areas then Pembury School would seem to be well placed to offer that.
- I think very highly of the new Headteacher, Mr Wibroe, and feel confident he will oversee the expansion sensibly and sensitively.
- It will be great to see some funding given to the old school and new life given to the place.

Comments against the proposal:

- Accommodation is not sufficient for increase in numbers especially at break and lunch time in terms of pupils play areas and seating for lunch in the small hall.
- I am concerned that already children are having to eat their lunch sat on the floor/stage area and are feeling pressure to eat quickly and vacate seats.
- I cannot see that the site is large enough to accommodate this expansion comfortably.
- We are a village catering for residents in other areas, who are now being over-run by traffic!
- Schools in Tonbridge Wells should be enlarged to accommodate these children, not Pembury.
- Sibling rule may result in the exclusion of local children.
- Pembury School should not be turned into an overflow for Tunbridge Wells.
- The parking and access is already verging on dangerous and with 30 extra children coming into the village each year it is an accident waiting to happen.
- The surrounding areas are already overrun with parents parking across drives and dangerously on footpaths and this problem will increase significantly.
- We believe the expansion will not benefit our school or village and more importantly our children.
- The school is big enough for the children that live in Pembury Village, why bring more traffic to Pembury Road which is already one of the worst roads in the county.
- I believe catchment areas should stand and the school should be preserved for Pembury, its children and the local community – this is critical.

- Big schools can result in biased teaching high attaining children continue to the poor performers are managed, average children get lost in the system.
- Concern over the ability to recruit high calibre staff to maintain the good Ofsted report.
- Disruption to the school during the expansion impacting on teaching quality and to local residents.
- Concern whether contractors will be CRB checked.
- After school/childminder provision, already limited, will these resources be even more stretched if the school were to increase in size.
- No evidence to show that Pembury village will expand to degree suggested for school's enlargement.
- KCC is in violation of the public sector duty regarding socio economic inequalities as defined in the Equalities Act by which they must when making decisions of a strategic nature about not to exercise it s functions have due regard to the desirability of exercising them in a way that is designed to reduce the inequalities of outcome which result from socio economic disadvantage.
- Some of the outdoor space is green belt land, which is difficult to build on.
- Sad to hear that the old Victorian section of the school may be sold off to help with expansion. Developing this into housing does not seem very sympathetic to surrounding area.
- Parents feel it is a done deal.
- Feel it is unfair that children living in Tunbridge Wells should be able to send children to our good village school and then have priority over our students for grammar placements due to where they live.
- Loss of village ethos.
- More work should be done to support under performing schools.
- Concerns that the expansion proposals could affect the Nursery provision presently on site.
- Consultation process was inadequate, with only invitees being parents of children attending the school, despite having far reaching consequences to the local residents.
- Proposed increase is disproportionate.
- If additional housing being built in Tunbridge Wells then additional provision should be in TW.
- Formation of relationships between children in the village from Nursery to Secondary school.
- Where will extra accommodation be built upwards or will it take more green belt land.
- Believe KCC are going for cheap option by expanding Pembury rather than schools within Tunbridge Wells.
- Consultation document lacking in detail, little concrete evidence to support KCC's claims.
- Concern insufficient funds available to provide the minimum requirements the headteacher has requested for the school to continue to operate and maintain its educational standards.

Proposal to expand Pembury School, Tunbridge Wells

Summary of Public Consultation Meeting

Purpose of the Meeting

- To explain the proposal to expand Pembury Primary School
- To give members of the public an opportunity to ask questions and comment
- To listen to views and opinions

Kent County Council is proposing that Pembury Primary School increase its Year R intake to 90, taking the proposed total capacity of the school from 201 places to 420 places.

A short presentation outlining the proposal for expansion was given by Simon Webb.

Tunbridge Wells and neighbouring villages have seen a number of small housing developments over the last few years in addition there has been a substantial amount of inward migration from London contributing to the indigenous growth. Pembury Primary School is the only school in the Pembury planning area which is forecast to see an increase in demand.

Statement from the Headteacher, Peter Wibroe

School was approached by the local authority about proposal to expand. The school is considering the expansion to 90 in Year R so it can offer high quality education to more children.

However, there are a number of conditions and concerns:

- That the building is sympathetic to what is already in place and fit for purpose.
- Building work is of high quality
- School hall is enlarged to enable whole school assembly
- Outdoor play area is enlarged
- Car parking is increased
- Toilets are adequate and fit for purpose
- Additional office space for staff, teachers to carry out preparation
- Ensure school benefits as a result of this process
- Health & safety regulations followed
- Disruption as a result of the building works does not impact on learning

Statement from the Chair of Governors, Janet Davies

Broadly speaking the governing body are prepared to accept the proposals, subject to:

- New building is fit for purpose and communal areas large enough for all the children to use
- Parking and road network outside the school is of great concern seek undertaking that these issues will be addressed as a priority by highways authority
- Concern over size of classrooms and hope outside space is not compromised

The issue of highways, car parking and safety is a common theme through these consultations and the local authority will have to satisfy the highways and planning authorities that the building work is appropriate and the impacts of traffic acceptable or mitigated.

Question	Response

The school currently has two extra classrooms and will take another 30 children in September 2013 before the building work commences so where will the children be accommodated?	From September 2013 there will be a temporary enlargement. A double demountable classroom will put on site to accommodate those children. The demountables currently in use are high quality, steel enforced units, complete with air conditioning and toilet facilities. The children will then move back into new accommodation in 2014.
There will be upheaval for those children for most of the year.	Yes there will be disruption but the school can use time to engage children in the rebuilding of their school – use as a positive learning experience.
I accept that there may be a lot of people who wish their children to attend Pembury Primary School but what happens if the birth rate drops?	We experienced a similar situation in 2004/05 when we moth balled the spare accommodation and reduced the school's PAN accordingly. It is not a problem we envisage happening.
What assurances do we have that the interests of the children will be protected and standards maintained during this process.	The school will ensure that the temporary accommodation is on par with what we have already. Want to assure parents that the education of their children will not be interrupted in any way. I think the real concern will be noise.
	It is pleasing to see Pembury Primary School's results increase in KS2 from 76.2% to 88.3% so am reassured that the headteacher and his staff will continue to focus on the educational needs of the children.
Would like to comment on the lack of notification of this meeting.	This is an educational consultation on a proposal to enlarge Pembury Primary School so KCC is not obliged to inform local residents at this stage. However, if the proposal should advance to the planning/highways stage, local residents will be consulted by the local authorities. This issue has come up on a number of occasions during this process and I have commissioned a detailed review on how we consult in future.
Feel Pembury Primary School is being enlarged to accommodate the overflow from Tunbridge Wells schools.	The local authority has on-going consultations with several schools in the Tunbridge Wells area as we need the additional spaces.
There will be a big knock on effect in traffic flops to accommodate the extra children coming from Tunbridge Wells. The roads around the school cannot cope with the present traffic and is gridlocked at times.	Across the Tunbridge Wells are the local authority need to find approx 180 places, particularly in the town centre but unfortunately the majority of sites are land locked and just don't have enough space to accommodate our needs. Claremont & Bishops Down schools

Understand you are consulting with 6 other primary schools in Tunbridge Wells but why	both fall into that category.
isn't the local authority considering Claremont or Bishops Down.	A site at Hawkenbury has been identified in the Tunbridge Wells Local Development Framework where it is hoped, with the help of developer contributions, that the local authority can re-site St Peter's Primary School which at the moment offers very poor accommodation. At Knights Park 450-550 new housing units are proposed.
I understand you could expand Bishops Down and Claremont and cannot understand why you are not pursuing these options.	A feasibility study was undertaken at Bishops Down but the access onto the site found inadequate. So despite what the headteacher there says, expansion is not an option. There is a separate piece of land at Claremont which we could build a brand new 3FE school but would have to justify costs and in this present financial climate would not be an option.
Can appreciate the need to expand the school but am concerned about the levels of traffic coming through the village. Feel road is a danger to the children, an accident waiting to happen. I do not have great faith in Kent to sort the problem out given the state of North Farm but it is imperative that pelican crossing or traffic calming is addressed to keep the children safe.	I sympathise and am mindful of the problems regarding traffic and parking. James Tansley is your local councillor and feel certain that if approached he would be willing to work with yourselves and the school with measures to try and slow the traffic, be it a pelican crossing or speed hump, 20mph speed limit.
If the enlargement goes ahead, can the local authority assure parents that children from Pembury village will be guaranteed a place at the school, as will any siblings?	Cannot give a guarantee but the admissions criteria tries to guarantee local children a place at their local primary school. Throughout the County 86% of children got their first choice and 95% got school of second preference.
I live local to the school and the traffic on the roads is a nightmare. To add more cars on the road is not feasible, it is not safe and we should be looking at how to resolve these issues rather than creating more. The safety of the children is the priority.	We note your comments and have said that someone from Highways will come to talk to you about the issues.
Would it be possible to have a further meeting to discuss the feasibility report once available as it is very difficult to decide on proposals without the benefit of those plans. Will the school lose much green space?	There will be a separate highways consultation specifically to deal with the traffic issues. If there is strong feeling against the proposal then Simon Webb would be prepared to come to a further meeting to discuss the feasibility.
	As I understand it the playing field is in Green Belt so it is unlikely that land will be lost.
I am concerned for the safety of the children whilst the construction work is carried out. Also, are they from a reliable bank of	The contractors will come from a verified list that County use on a regular basis. Areas will be cordoned off separating the

contractors that KCC use on a regular basis – thinking of the safety of the children.	school from the construction work, with high regard for health & safety.
Will there be sufficient funds available to expand the school to a high quality & standard?	The amount of money available is very limited but we have to make sure that the accommodation is fit for purpose.
	Presently, at the front of the school there are some Victorian buildings which are utilised as part of the school but are really not fit for purpose. It may be an option to sell off these buildings for housing and with the revenue, build new classrooms, possibly going up a storey to accommodate the children. Whilst the building works are undertaken the children can be placed into demountables. It is an option which could be considered, dependent on cost.
The nursery is attached to the Victorian part of the school. Also if you turned those houses into residential flats, where would the people park – it will just create more parking issues.	We could sell the nursery as well, although alternative accommodation would have to be found for them. Yes I can see creating more houses will mean additional parking space required.
In my opinion it would have been helpful to have someone here tonight from KCC Highways so we could address these issues.	KCC Highways will be engaged at the planning & feasibility stage – am willing to come back with Highways to address the issues.
Perhaps I am missing the point but are you utilizing all the spare capacity within the schools in Tunbridge Wells?	Sherwood Park has a PAN of 60 and 53 children went in. The school having its best SAT results for 3 years and is as a result an improving school.
Not sure about the issue re parental choice know of some parents whose children go to Sherwood Park but remain on the waiting lists for good schools. The current system seems to develop a culture of displacement – I know of one parent who wanted Pembury but held a place at Brenchley & Matfield – it seems to be a real problem.	Very few schools in Tunbridge Wells have capacity, therefore, the need to find approx 180 spaces. The local authority hopes to create surplus capacity so bunny hopping will cease.
	KCC are looking at the following schools to expand: Southborough, St James Infant, St James Junior, St Marks, Langton Green and Pembury.
Where does the money come from to support this proposal? You mentioned about selling off the Victorian houses to help fund the project – is that how it will be financed?	No the Victorian houses do not have to be sold it was an option given and may be a way of generating additional funding on top of what KCC provides. The feasibility report will set out the best options for the enlargement of the school site. As the improvements are classed as basic need, the funding will come from central government.

Why aren't you looking at expanding the village schools, like Fordcombe and Laddingford. Are you not expanding them because they are not good schools? If you don't send the children there will they eventually close.	Many of the rural schools provide excellent education but the buildings are inadequate and footprint not large enough. Benenden is a school which is housed on 5 different sites within the village which the County is trying to resolve. We will only expand schools where there is pressure on places, for example if a village school 8 miles outside Tunbridge Wells, 1FE, has10 spaces in reception and another 40 in other year groups, we would not expand as it would be forcing parents to travel 8 miles to go to that school and I do not think that is appropriate for a 5 year child. By expanding the schools in Tunbridge Wells the number of first preferences will be increased so we will reduce drive times and hopefully the bunny hopping.
Earlier Mr Wibroe explained the minimum criteria needed in order to expand to maintain the same level of education for our children. Well thought out ideas from headteacher & governors and what assurances can the local authority give that this can be met.	The governors are passionate; direct have very high expectations for this school. School have an expectation list and the local authority have an undertaking to put in place what is required for a 3FE need to have. Funding will be staged; not putting 7 new classes in at one time, putting infrastructure in for classes because by 2014 there will be three classes that are empty and they will not be fitted out until needed as the school may be run risk to casually admit. The school would have to provide an additional teacher, which would cause problems for the budget and management of the school.
 Explore process of governance around the decision making. We started this debate around issue of Pembury but the holistic view around Sevenoaks and the inward migration of children towards this area. What is governance for making decisions and what criteria met if this scheme approved versus any other debate. Looking at all the areas in Tunbridge Wells and not Pembury as a silo. 	Statutorily the local authority will have to put in what is required for a 3FE. If the process of consultation gives broadly a positive or a neutral view and governors and heather in favour, then it is most likely that my recommendation would be to proceed. If that gets ascent from Cabinet Member and goes to legal notice, once legal notice served decision made to enlarge, then we get into building works and what required on site. In term of Governance it is the number of indicators that are saying yes, or neutrally yes, or broadly in line, then the decision will be to go ahead.
to sponsor a site on Hospital personally don't agree with that – that their yields do not generate enough to help sponsor a school given the amount of housing being put in Tunbridge Wells.	KCP shows capacity of each school in TW and officer view of which schools need to expand and making recommendations with the plan to go out to public consultation to consider expansion. In terms of the holistic view that is

	presented by officers to cabinet for consideration through cabinet member and Education Committee, they will have to be given ascent through the cabinet and is a legal document. It will be updated every year and will be more accurate as we move through. Berkeley Homes made it clear to the Borough Council they would not build on site if they had to make provision for a local authority maintained school. The Free School approached Berkeley Homes and were prepared to open a smaller school therefore met criteria for new school and Berkeley Homes criteria.
Parking and cars into Pembury is there an option for Park & Ride scheme and bussed into Pembury. Just thinking to please residents and reduce traffic issues.	Park & Ride is province of Borough Council – not undertaken this before as far as I know. I don't think the County could provide a Park & Ride scheme as it would not be affordable. It is parent's duty to get child to school and we could put on a service but it would be at cost to the parents. It is an option but it would have to be zero cost to the county council.

The meeting closed at 9.15pm and Gary Cooke thanked everyone for attending. He encouraged everyone to send in their comments by the closing date – 21 January 2013, and referred to the consultation document that gave all the details of how this could be done.